# Commuter Rail Division of The Regional Transportation Authority and The Northeast Illinois Regional Commuter Railroad Corporation

(doing business as Metra)

Financial Statements and Supplementary Information as of and for the Year Ended December 31, 2022, and Independent Auditor's Report

### COMMUTER RAIL DIVISION OF THE REGIONAL TRANSPORTATION AUTHORITY AND THE NORTHEAST ILLINOIS REGIONAL COMMUTER RAILROAD CORPORATION (doing business as Metra)

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#### **INDEPENDENT AUDITOR'S REPORT**

To the Board of Directors Commuter Rail Division of the Regional Transportation Authority and The Northeast Illinois Regional Commuter Railroad Corporation (doing business as Metra)

#### Opinion

We have audited the financial statements of the Commuter Rail Division of the Regional Transportation Authority and the Northeast Illinois Regional Commuter Railroad Corporation, both doing business as Metra, as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise Metra's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of Metra as of December 31, 2022, and the changes in financial position and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Metra, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Metra's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Metra's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Metra's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Schedule of Proportionate Share of Net Pension Liability and Related Ratios, Schedule of Pension Contributions, and Schedule of Changes in Metra's Total OPEB Liability and Related Ratios be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the Schedule of Revenues and Expenses – Budget to Actual (Budgetary Basis), the Schedule of Revenue and Expenses – Amended Budget to Actual (Budgetary Basis), the Budgetary Basis Schedule of Operations, and Notes to Supplementary Information (collectively "Other Information") but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Deloite & Forche LLP

May 31, 2023

#### (doing business as Metra)

# MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) DECEMBER 31, 2022

#### **Management's Discussion and Analysis**

Management's Discussion and Analysis (MD&A) relates to the financial position and results of operations of the Commuter Rail Division of the RTA (Regional Transportation Authority) and the NIRCRC (Northeast Illinois Regional Commuter Railroad Corporation—doing business as Metra).

Railroad operations performed directly by the NIRCRC as well as the results of operations of PSA (Purchase of Service Agreement—operations contracted to third parties) carriers are collectively known as "Metra." MD&A offers an analysis of Metra's financial position and results of operations during the year ended December 31, 2022. MD&A is designed to focus on current activities, resulting changes, and currently known facts. Please read it in conjunction with Metra's 2022 financial statements, which begin on page 18.

#### **Business Profile**

Metra is engaged in the commuter rail business. Metra's Hub and spoke network of 11 lines comprising approximately 1,200 miles of track spans the six-county area of Northeast Illinois and extends slightly into Kenosha County, Wisconsin. Metra's network provides Metra passengers access to and from downtown Chicago. Metra operates out of four major terminals in downtown Chicago. Most of Metra's business occurs during the morning rush serving people commuting from outlying areas to downtown Chicago, and the evening rush, serving people returning to the outlying areas from downtown Chicago. In addition, Metra also serves people riding the "reverse commute" who travel from downtown Chicago to outlying areas during the morning rush and then return to downtown Chicago during the evening rush.

Metra's operating revenue is largely derived from passenger fares. Smaller amounts of revenue come from advertising, trackage fees, maintenance fees charged to railroads who operate upon Metra's operating tracks and the sale of construction and related services to various entities. In addition, Metra collects rent from outside third parties to whom it leases properties.

Metra supports about half of its operating costs (excluding depreciation and amortization) from operating revenue and about half from state/local funding. State/local funding is partly from PTF (Public Transportation Funds) from the State of Illinois General Fund and partly from dedicated sales taxes. PTF and applicable sales tax revenue are remitted by the State of Illinois to the RTA who disburses these funds to itself, Pace (Suburban Bus), CTA (Chicago bus/subway/elevated train), and Metra according to legislated formulas. The RTA has some discretion over how these funds are distributed.

#### **Corporate Organization**

Railroad operations performed directly by the NIRCRC are managed directly by Metra personnel. PSA providers (BNSF Railway and Union Pacific Railroad) run their operations with some guidance from Metra staff. Metra has a PSA with Northern Indiana Commuter Transportation District (NICTD) to provide commuter service to passengers in southeast Chicago that Metra does not directly access.

Metra runs its operations by function. The Mechanical (maintain rolling stock), Transportation (operate rolling stock), and Engineering (maintain track, right of way and structures) functions report to the Deputy Director of Operations, who reports to the Chief Executive Officer (CEO). Finance and Legal report to the CEO. External Affairs (Media/Government Relations), Strategic Planning, Project Management, Train Reporting and Customer Communication, DBE, Grants, and Capital Delivery report to the Deputy Director of External Affairs. Certain other administrative departments, including HR, report to the Deputy Director of Administration who reports to the CEO.

#### Strategy Overview

Metra's mission is to provide safe, reliable, efficient, and affordable commuter rail service that enhances the economic and environmental health of Northeast Illinois.

Metra's vision is to proactively address evolving transportation needs, Metra will provide regional rail service that supports sustainable connected communities.

Metra's strategic goals are to enhance service to grow ridership and provide mobility choices, ensure the Metra experience is safe, easy, and enjoyable for all customers, attract a diverse workforce and invest in our employees, innovate to become more efficient and effective, and to be a socially responsible organization committed to equity and sustainability.

In 2022, Metra launched a Diversity, Equity, and Inclusion initiative which follows a two-year program developed by the American Public Transportation Association to advance racial equity within their organizations. Additionally, Metra continued the My Metra program introduced in 2020 with the slogan "My Metra is about taking personal responsibility for our riders and each other." Metra empowers employees to do more, achieve more, take greater responsibility, and play an even more significant role in Metra's success. Every employee at Metra, no matter the job title or department, is vital to Metra's success and rider satisfaction.

#### **Financial Statements**

The *Statement of Net Position* presents current assets, noncurrent assets, deferred outflow and inflow of resources, and liabilities on a full accrual basis. Assets are recognized when acquired and liabilities are recognized when goods and services are provided to Metra.

The *Statement of Revenue, Expenses, and Changes in Net Position* presents Metra's revenue, expenses, and the net impact these activities have on its fiscal well-being, identified as "Change in net position." The timing of the recognition of revenue and expenses is often different from the related cash transactions, because under the accrual method, revenues are recognized when earned and expenses are recognized when incurred, not when the cash is received or disbursed.

The *Statement of Cash Flows* presents information relating to when cash is received or dispersed for operating activities, noncapital and related financing activities, capital, and related financing activities, and investing activities. The net change in cash and cash equivalents provides a view of Metra's ability to meet financial obligations as they mature.

Notes to the financial statements are an integral component of the financial statements because important background information that may not be reflected on the face of the statements is disclosed. Details on Metra's accounting policies, cash holdings, capital assets, and other critical areas are found in the notes to the financial statements.

#### **Financial Summary and Other Operating Highlights**

- *Net position* increased \$39.1 million or 1.1% to \$3,540.9 million at December 31, 2022.
- *Net capital assets* increased \$42.9 million or 1.3% to \$3,300.5 million in 2022 reflecting capital additions less depreciation incurred in 2022.
- *Passenger revenue* increased \$45.5 million or 67.5% to \$112.9 million in 2022.
- *Other operating revenues* decreased by \$5.4 million or 8.2% to \$60.2 million in 2022.
- *Total operating expenses before depreciation and amortization* increased \$114.0 million or 15.6% to \$844.5 million during 2022.
- *Nonoperating revenues* increased \$51.4 million or 8.3% to \$673.5 million in 2022.
- *Capital contributions* decreased \$86.2 million or 24.6% to \$264.9 million in 2022.
- Metra's on-time performance in 2022 was 95.4%, compared to 95.5% in 2021.
- In 2020, Metra entered into a multi-year contract with Alstom Transportation Inc. to purchase new push-pull rail commuter cars. Per terms of the contract the base order will be 200 cars with options to purchase up to an additional 300 cars. These cars will be wheelchair accessible pursuant to the requirements of the Americans with Disabilities Act (ADA). Metra will retire the oldest cars in the fleet and replace them one for one with these new cars. This purchase includes spare parts, as well as all other activities associated with the design, manufacturing, delivery, testing, and placing into service of these vehicles, of which \$185 million is included in Construction in Progress at December 31, 2022

#### **Financial Analysis**

Metra implemented Governmental Accounting Standards Board (GASB) Statement No. 87, *Leases (GASB* 87), effective January 1, 2021, which had an impact on assets and liabilities. It was adopted as of January 1, 2022. GASB 87 requires the net present value of the payment stream associated with the right to use asset be included in the Statement of Net Position, whether as lessee or lessor. The financial information presented in MD&A as of and for the year ended December 31, 2021 has not been restated for this implementation.

Following are condensed comparative financial statements, which highlight key financial data. Certain significant year-to-year variances are discussed following each respective statement.

#### 2022 vs. 2021 Analysis

#### Statements of Net Position

#### Table 1a Condensed Statements of Net Position

(Amounts in millions)	Deser	nber 31	Chan	-
	Decer	2021	Increase (d Dollars	Percent
<b>Assets</b> Current assets Long-term assets	\$    525.2 <u>    3,350.4</u>	\$    567.7 <u>    3,287.1</u>	\$ (42.5) <u>63.3</u>	(7.5)% 1.9 %
Total assets	\$ 3,875.6	\$ 3,854.8	\$ 20.8	0.5 %
Deferred outflows of resources	<u>\$                                    </u>	\$ 68.4	<u>\$ (13.2</u> )	(19.3)%
Liabilities				
Current liabilities	\$ 182.5	\$ 220.6	\$ (38.1)	(17.3)%
Long-term liabilities	146.8	185.9	(39.1)	(21.0)%
Total liabilities	\$ 329.3	\$ 406.5	<u>\$ (77.2)</u>	(19.0)%
Deferred inflows of resources	\$ 60.6	<u>\$ 14.9</u>	\$ 45.7	306.7 %
Net Position				
Net investment in capital assets	\$ 3,271.8	\$ 3,257.6	\$ 14.2	0.4 %
Unrestricted net assets	269.1	244.2	24.9	10.2 %
Total net position	\$ 3,540.9	\$ 3,501.8	\$ 39.1	1.1 %

- *Current assets* decreased by \$42.5 million, or 7.5% to \$525.2 million. Current assets consist of cash and cash equivalents, short-term investments, various receivables, prepaid expenses, materials and supplies, and other short term asset accounts. The decrease in current assets is due to decreases in grant projects by \$49.3 million, or 40.8%, short-term investments by \$26.5 million, or 11.5%, prepaid expense balances by \$2.2 million, or 19.8%, and other accrued accounts receivable by \$1.2 million, or 15.4%, and mostly offset by increased cash and cash equivalents by \$19.4 million, or 41.3%, other accounts receivable by \$9.1 million, or 114.5%, RTA financial assistance by \$6.2 million, or 5.4%, and material and supplies balances by \$1.4 million, or 5.0%.
- Long-term assets increased by \$63.2 million, or 1.9% from \$3,287.1 million to \$3,350.3 million due to increases in capital assets-net by \$42.9 million, or 1.3%, lease receivable by \$17.8 million, or 100%, and right to use asset—net by \$9.5 million, or 100%.

- Current liabilities decreased by \$38.1 million, or 17.3% to \$182.5 million primarily due to decreases in accrued wages and benefits payable by \$18.3 million, or 35.0%, accrued payables by \$17.8 million, or 13.4%, unearned revenue by \$5.6 million, or 36.7%, and accounts payable by \$3.8 million, or 71.0%, which were partially offset by increases in current accrued claims by \$6.2 million, or 47.0%, lease payable \$1.2 million, or 100%, and current accrued post-retiree health benefits (OPEB) by 0.1 million, or 12.9%.
- Long-term liabilities decreased by \$39.1 million, or 21.0% to \$146.8 million primarily due to decreases in accrued post-retiree health benefits by \$19.3 million, or 31.8%, net pension liability by \$18.0 million, or 28.7%, and long term portion of accrued claims by \$10.4 million, or 16.6%, which were partially offset by an increase of lease payable \$8.6 million, or 100%.

#### Statements of Revenues, Expenses, and Changes in Net Position

Change in net position represents the difference between accumulation of operating loss, financial assistance, and capital contributions. As shown in Table 2a, Metra's change in net position for the year ended December 31, 2022, was \$39.1 million, a 74.3% decrease from the change in net position of \$151.9 million for the year ended December 31, 2021. Total operating revenues increased by \$40.1 million, or 30.2% from \$133.0 million. Total operating expenses before depreciation and amortization increased by \$114.0 million, or 15.6% from 2021. Total nonoperating revenues increased \$51.4 million, or 8.3% from 2021, and capital contributions decreased by \$86.2 million, or 24.6%.

•	-			
(Amounts in millions)			Chai	nge
	December 31		Increase (o	lecrease)
	2022	2021	Dollars	Percent
Operating revenue:				
Passenger revenue	\$ 112.9	\$ 67.4	\$ 45.5	67.5 %
Other	60.2	65.6	(5.4)	(8.2)%
Total operating revenue	173.1	133.0	40.1	30.2 %
Operating expenses:				
Transportation	248.8	222.3	26.5	11.9 %
Fuel and motive power	63.1	48.0	15.1	31.5 %
Engineering	188.0	169.4	18.6	11.0 %
Mechanical	193.6	175.1	18.5	10.6 %
Administration	93.8	86.4	7.4	8.6 %
Claims and insurance	42.2	19.2	23.0	119.8 %
Downtown stations	15.1	10.1	5.0	49.5 %
Total operating expenses before depreciation and				
amortization	844.6	730.5	114.1	15.6 %
Operating loss before depreciation and amortization	(671.5)	(597.5)	74.0	(12.4)%
Depreciation	226.4	223.9	2.5	1.1 %
Amortization expense—leases	1.4		1.4	100.0 %
Operating loss	(899.3)	(821.3)	78.0	(9.5)%
Nonoperating revenue	673.5	622.1	51.4	8.3 %
Capital contributions	264.9	351.1	(86.2)	(24.6)%
	A 99.4	A 454 0	6 (440 C)	(74.0)**

# Table 2a Statements of Revenues, Expenses, and Changes in Net Position

*Passenger revenue* increased \$45.5 million, or 67.5%, in 2022, primarily due to an improvement in ridership. As shown in Table 3a, Metra provided 23.7 million rides in 2022 compared to 14.1 million rides in 2021, an increase of approximately 9.6 million rides, or 68.5%. Ridership in 2022 was about 32% of the 74 million

<u>\$ 39.1</u>

<u>\$ 151.9</u>

\$ (112.8)

(74.3)%

Change in net position

rides provided in 2019, a pre-COVID pandemic year, while 2021 ridership was about 19% of the 2019 level. 2022 ridership improved as more workers returned to work at the office, especially those who work in the Chicago business district and used Metra as their means of transportation. During 2022, Metra introduced a flat-rate \$100 Monthly Pass for all zones and extended expiration of 10-Ride and One-Way tickets to June 1, 2022, as part of the efforts to encourage previous riders to return and attract new riders.

#### Table 3a Passenger Trips By Line

(In thousands of passenger trips)

Rail line	2022*	2021*	Increase (Decrease)	Percent
			(2000000)	
BNSF	4,509	2,484	2,025	81.5 %
Metra Electric	3,140	1,837	1,303	70.9 %
Heritage Corridor	183	82	101	123.0 %
Milwaukee District North	1,908	1,094	814	74.4 %
Milwaukee District West	1,729	1,060	669	63.1 %
North Central Service	325	147	178	120.7 %
Rock Island	2,610	1,669	941	56.4 %
SouthWest Service	557	305	252	82.6 %
UP North	3,069	1,954	1,115	57.1 %
UP Northwest	3,287	1,962	1,325	67.5 %
UP West	2,411	1,487	924	62.1 %
Total passenger trips	23,726	14,081	9,645	68.5 %

 Includes free senior rides; does not include Northern Indiana Commuter Transportation District (NICTD)

Total operating expenses before depreciation and amortization were \$844.5 million, an increase of \$114.0 million, or 15.6%, from \$730.5 million in 2021. During 2022, Metra increased service levels, which resulted in higher operating expenses, to provide more convenient schedules that would encourage previous riders, as well as new riders, to use Metra more frequently. Further, labor costs increased year over year, reflecting wage rate increases incorporated in ratified union contracts for both Metra and its PSA partners. Lastly, Metra costs were impacted by general inflationary and health care cost growth pressures.

Starting with Operations, Transportation function expenses increased \$26.5 million, or 11.9%, over 2021, mainly due to higher labor and fringe costs, which were driven by increases in service levels, contractual wage increases and inflationary growth in health care costs. Engineering function expenses increased \$18.6 million, or 11.0%, over 2021, also largely due to higher labor and fringe costs, related to contractual wage increases, inflationary health care costs, and increased headcount as divisional staffing returned to prepandemic levels. General inflationary pressures on materials and utilities accounted for much of the remaining increase. Mechanical function expenses went up \$18.5 million, or 10.6%, over 2021, mostly due to higher labor and fringe costs related to contractual wage increases and inflationary growth in health care costs. The remaining increase was largely due to higher materials costs, partially caused by inflation, but also related to increased service levels that resulted in more equipment being used and therefore more maintenance and repair activities being required. Downtown stations expenses. Excluding this reserve reversal, 2021 Downtown stations expenses would have been \$15.7 million and the 2022 expense level would have been a decrease of \$0.6 million, or 4%, from the adjusted 2021 level, mostly due to the favorable impacts of GASB 87 adjustments.

Fuel and Motive Power costs went up by \$15.0 million or 31.3%, over 2021. Diesel fuel costs increased \$15.6 million compared to 2021, while spending for Motive Power (i.e., electricity to power Metra Electric Line trains) was \$0.6 million lower. The higher spending for locomotive diesel fuel was due to both higher usage and a higher average price, with each explaining about half of the increase. In 2022, Metra used 22.8 million gallons of diesel fuel with an average price of \$2.621 per gallon, compared to 19.4 million gallons in 2021 with an average price of \$2.279. In terms of Motive Power, the lower spending is mostly due to lower electricity rates and largely driven by ComEd passing along "carbon mitigation credits" that it received under Illinois state legislation known as the "Climate and Equitable Jobs Act" (CEJA) which went into effect June 1, 2022. These credits are expected to continue into 2023 as the legislation is set to expire on May 31, 2023.

Administration expenses increased \$7.4 million, or 8.6%, over 2021, driven mainly by higher legal expenses and higher mobile ticketing application (Ventra) charges, directly related to increasing ridership levels.

Claims and Insurance expenses increased \$23.0 million, or 119.8%, over 2021 as the courts began processing the backlog of cases that were put on hold during the COVID pandemic, resulting in more cases being resolved. Additionally, jury verdicts and settlement values of cases have increased significantly over similar cases settled during pre-pandemic times.

*Nonoperating revenue* increased by \$51.4 million, or 8.3%, driven by RTA sales taxes of \$33.2 million, or 6.6%, more than 2021, and federal COVID relief operating assistance that was \$21.4 million, or 18.4%, more than 2021. Those gains were partially offset by decreases in RTA operating funds of \$3.1 million.

The increase in sales tax allocations to Metra reflects continued strong regional consumer spending throughout 2022, which resulted in robust sales tax receipts. Sales tax receipts also continued to benefit from the impact of a state law, called the "Leveling the Playing Field for Illinois Retail Act," that went into effect on Jan. 1, 2021. This legislation required "remote retailers" (i.e., retailers without a physical presence in the state) to collect and remit state and local retailers' occupation taxes, which previously were not required to be collected and remitted by remote retailers.

Additional federal COVID relief operating assistance was needed in 2022 because of a larger operating deficit, which occurred because the increase in operating expenses was larger than the combined increases in operating revenue and sales taxes. In 2022, Metra requisitioned \$138.6 million in federal COVID relief funding: \$128.3 million from its ARP Act allocation and \$8.9 million from its CRRSA Act allocation. In 2021, it requisitioned \$115.9 million: \$108.3 million of its CARES Act allocation and \$7.6 million of its CRRSA Act allocation.

#### **Capital Assets**

Metra continues its capital program primarily geared toward rebuilding, modernizing, and improving worn assets. Metra's capital investment policy is to maintain safe, reliable, and quality services and facilities for its passengers and workers while improving the efficiency and cost-effectiveness of its operations. Metra's priority is to preserve and modernize the existing system. To do so requires projects that help provide continued ontime and reliable public transportation services in an efficient and costeffective manner.

As of December 31, 2022, Metra had invested approximately \$8.9 billion in capital assets including land, stations, maintenance facilities, rolling stock, track, structures, and signal and communication equipment as well as other support equipment. Net of accumulated depreciation, Metra's net capital assets at December 31, 2022 totaled \$3,300.5 million (see Table 4a). This amount represents a net increase (including additions and disposals, net of depreciation) of \$42.9 million or 1.3% over the December 31, 2021, balance.

#### Table 4a Capital Assets by Funding Source Current Year to Prior Year Analysis

(Amounts in millions of dollars)	Decer	nber 31	Cha Increase (	nge decrease)
Funding source	2022	2021	Dollars	Percent
Federal Transit Administration	\$ 4,579.1	\$ 4,443.5	\$ 135.6	3.1 %
Illinois Department of Transportation Regional Transportation Authority	669.3 2,555.7	669.3 2,444.0	0.0 111.7	0.0 % 4.6 %
NICTD Metra and other	6.4 1,132.5	6.4 <u>1,117.1</u>	0.0 15.4	0.0 % 1.4 %
Total capital assets	8,943.0	8,680.3	262.7	3.0 %
Accumulate depreciation	(5,642.5)	(5,422.7)	(219.8)	4.1 %
Total capital assets-net	\$ 3,300.5	\$ 3,257.6	\$ 42.9	1.3 %

In 2022, Metra continued on-going projects as noted in the following.

- Positive Train Control (PTC)—Highlights from 2022 include continuing PTC Revenue Service on all of Metra's lines at a high success rate. Installation of Fiber on Metra's RID and SWS line was completed in 2022, Metra forces work related to final connections at stations is in progress. Rondout Interlocker activities are progressing. All other major activities are at or near the close out stage. Metra will continue to invest in the maintenance, replacement, and enhancement of PTC related assets, similar to any other sub-class of assets.
- GPS based train tracking and information system—The system is intended to obtain live train locations and then disburse the information amongst various channels, including but not limited to on-board visual and announcement systems, visual signage at stations and audio announcements at stations. Design for the project, initial training, and majority of the equipment installations at stations hav been completed. Installation of on-board signage on rail cars is progressing. The project is expected to be substantially complete in 2023.
- Program Management Oversight service to support Metra's Capital Program—Metra engaged the PMO service to support the increased size of Metra's Capital Program. The PMO is assisting Metra in many aspects of capital program delivery, including but not limited following support at project level: Design Review, Project Phasing, Project Budgeting, Project Scheduling, Coordination within Metra and external to Metra among other activities necessary to support the delivery of Metra's Capital Program.
- Reconstruction of Bridge A-32 located on Metra's Milwaukee District North Line over Milwaukee Avenue—The project consists of the following components: Bridge Reconstruction; and Rehabilitation of Grayland Station, including but not limited to platforms, stairs, ramps, and shelters. The Bridge and Station Project was approximately 40% complete as of December 31, 2022.

Metra's *Rolling Stock* program seeks to ensure that an adequate number of locomotives and commuter railcars are available to meet the current and future service needs of the system. This program includes rehabilitation of, and improvements to, existing vehicles. Metra expended \$44.0 million in 2022to upgrade and maintain its existing fleet through remanufacturing, rehabilitations, and replacement of major

subassemblies. In 2022, Metra completed rehabilitation on 116 Nippon Sharyo rail cars and 5 additional MP-36 and F-40 Locomotives in 2022.

The *Track and Structure* program provides for the continued rehabilitation and upgrading of Metra's commuter railroad rights-of-way. In addition to maintaining operational safety, the rehabilitation of track and structures results in reduced train running times, fewer interruptions in service, greater passenger comfort, and efficient use of plant and equipment. Metra has developed a cyclical program of track rehabilitation, which includes all commuter rail lines within the region. Project priorities are decided based on train volumes, speed restrictions, age and condition of the roadbed, and track speeds essential to maintaining on-time performance. Structure projects serve objectives that are similar to those of the track program. Since 1990, when Metra's comprehensive plan for bridge rehabilitation and replacement began, the structure program has focused on the commuter rail bridges identified as high priorities for action. The Capital Program continued the implementation of these programs in 2022 by expending \$34.6 million in funding for the rehabilitation, replacement, and upgrade of bridges, track, and structures.

Signaling, Electrical, and Communications systems and equipment improvements are designed to maximize commuter operating efficiencies, maintain reliability of rail service, and provide a safe system of dispatching and centrally controlled train movements. Signaling systems and switches control usage of track. Much of this equipment is concentrated at "interlockings," which are control systems where two railroads cross each other or where many trains change tracks. The smooth, dependable operation of these interlockings is critical for maintaining on-time performance. Metra also continues its program to improve communication systems, allowing for the provision of timely information to its customers. Signaling, electrical, and communications expenditures in 2022 were \$26.9 million. The largest component of the expenditures in this category has been for Positive Train Control (PTC). PTC is a communication based train control safety system intended to prevent train collisions. PTC is presently estimated to cost \$415.0 million in total.

*Support Facilities and Equipment* includes maintenance yards, layover and storage facilities, and support vehicles and equipment that are essential to maintaining reliable and efficient commuter services. Support facilities and equipment expenditures in 2022 were \$17.3 million.

*Commuter Stations* are portals to the Metra system and very often to the communities in which they are located. Stations must be functional and compliant with the Americans with Disabilities Act, as well as inviting to Metra customers. Commuter stations expenditures in 2022 were \$20.2 million.

The *Commuter Parking* program is designed to expand parking capacity to relieve overcrowding at existing facilities and to accommodate future ridership growth. Parking improvements are constructed in a manner to ensure conformance with the requirements of the Americans with Disabilities Act. Commuter parking expenditures in 2022 were \$1.27 million.

#### **RTA Sales Tax and Public Transportation Funds**

RTA Sales Tax and Public Transportation Funds have been the primary sources of funding for the RTA and the three Service Boards of Metra, CTA, and Pace for over three decades. The RTA Sales Tax is authorized by Illinois statute and imposed by the RTA in the six county northeastern Illinois region. The RTA Sales Tax is collected by the Illinois Department of Revenue, paid to the Treasurer of the State of Illinois, and held in trust for the RTA outside the State Treasury. Proceeds from the RTA Sales Tax are paid directly to the RTA on a monthly basis, without appropriation, by the State Treasury or on the order of the State Comptroller. Since 2016, the state holds back a percentage of sales tax as collection fees.

The original RTA sales tax (Sales Tax I) is levied at 1.0% in Cook County and 0.25% in the collar counties of DuPage, Kane, Lake, McHenry, and Will. The RTA distributes 85% of Sales Tax I receipts to the Service Boards according to a statutory formula. The remaining 15% of Sales Tax I is retained by the RTA to fund regional and agency expenses before being allocated at the discretion of the RTA Board. Metra receives 55% of the Service Board statutory share of Sales Tax I collected in Suburban Cook County and 70% of the share collected in the collar counties.

The Public Transportation Funds are State provided funding initially comprising of a 25% match of Sales Tax I receipts (PTF I). RTA retains 100% of PTF I, and then distributes it as "discretionary" (i.e., not allocated by statute) funding, traditionally 98% to CTA and 2% to Pace. RTA retains 15% of Sales Tax I for its own use. PTF revenues are payable to the RTA upon State appropriation. None of the PTF revenues are actually paid to the RTA until the RTA certifies to the Governor, the State Comptroller, and the Mayor of the City of Chicago that it has adopted a budget and two-year financial plan as called for by the RTA Act.

The RTA Act, as amended in 2008, increased the RTA sales tax by an additional 0.25% in all six counties of the RTA region (Sales Tax II), increased the Real Estate Transfer Tax (RETT) in the City of Chicago by 0.3%, and provided additional Public Transportation Funds equal to a 5% match of Sales Tax I receipts and a 30% match of Sales Tax II receipts and RETT receipts (PTF II). By statute, CTA receives all revenue from the RETT increase and 25% PTF match on the RETT. Sales Tax II and remaining PTF II (i.e., 5% match on Sales Tax I, 30% match on Sales Tax II, and 5% match on the RETT) were distributed to the three Service Boards and the RTA in 2022 as follows.

- \$208.0 million to Pace ADA Paratransit Service
- \$32.0 million to Pace Suburban Community Mobility Fund (SCMF)
- \$16.0 million to the RTA Innovation, Coordination, and Enhancement (ICE) Fund

After these deductions, all remaining Sales Tax II and PTF II proceeds are distributed as follows: 48% CTA; 39% Metra; and 13% Pace Suburban Service.

The following graph shows the annual Sales Tax I collected in the six county region since 1990, together with the Sales Tax II and PTF II collected beginning in 2008. Year 2022 Sales Tax I and combined Sales Tax II/PTF II totaled \$1,161.3 million and \$907.8 million, respectively. Metra's statutory shares \$387.2 million and \$132.4 million, respectively, together represent 25.1% of total RTA Sales Tax and PTF II revenue sources.

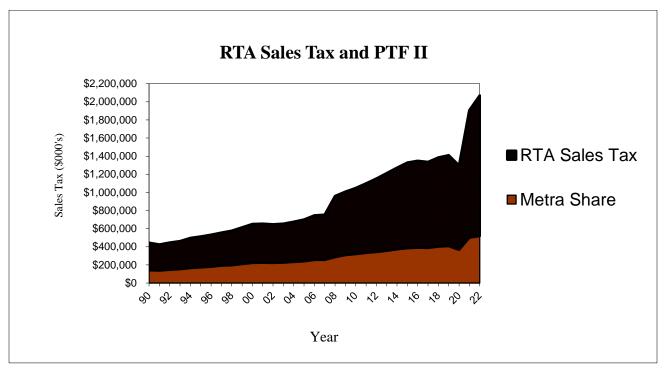


Figure 1: Sales Tax and Metra Statutory Share

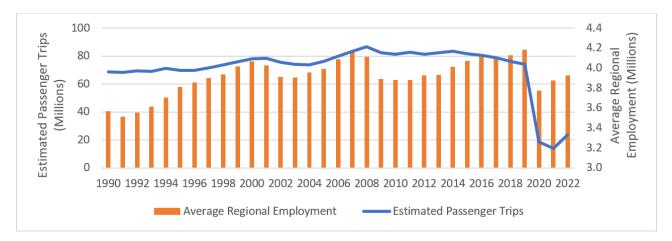
#### Federal COVID Relief Funding

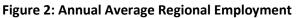
The federal government passed three separate pieces of legislation designed to reimburse transit-related costs that are not funded by fare revenues and public funding. On May 21, 2020, the RTA's Board of Directors approved Ordinance 2020-20 to apportion *Coronavirus Aid, Relief, and Economic Security Act (CARES Act)* funding among the transit agencies, of which Metra was allotted \$479.2 million. During 2022, Metra did not requisition any CARES Act funding from the FTA, \$193.9 million remains available. On March 18, 2021, the RTA's Board of Directors approved Ordinance 2021-08 to apportion *Coronavirus Response and Relief Supplemental Appropriations Act (CRRSAA)* funding among the transit agencies, of which Metra was allotted \$83.4 million. In 2022, Metra requisitioned \$8.9 million of CRRSAA funding from the FTA, leaving \$66.9 million remaining. On November 5, 2021, the RTA's Board of Directors approved Ordinance 2021-60 to apportion *American Rescue Plan Act (ARPA)* funding amount the transit agencies, of which Metra was allotted \$513.6 million. In 2022, Metra requisitioned \$128.3 million of ARPA Act funding from the FTA, leaving \$385.3 million remaining. In total, there is \$646.1 million available Federal COVID relief funding which will be used to cover funding deficits that may occur in 2023 and thereafter.

#### Employment

Prior to COVID-19, approximately 90% of passenger trips taken on Metra were for work. The health of the regional economy, especially in terms of employment levels, greatly influences Metra ridership. Regional employment has generally grown since 1990. As shown in Figure 2, the economic downturn following the

September 11<sup>th</sup> attacks and the 2007 to 2009 economic recession (affecting 2008 through 2010 employment averages), and the COVID-19 pandemic are exceptions. Regional employment averaged 3.9 million for the year, a 1.3 percent increase compared to 2021.





Source: Illinois Department of Economic Security. Includes employees covered under the State's Unemployment Insurance Act. Includes employment figures for Cook, DuPage, Kane, Lake, McHenry, and Will Counties. Government workers are not included in these estimates.

Figure 3 shows regional employment by month for 2018 through 2022. Throughout 2022, the number of employed people was consistent month by month at about 3.9 million people.

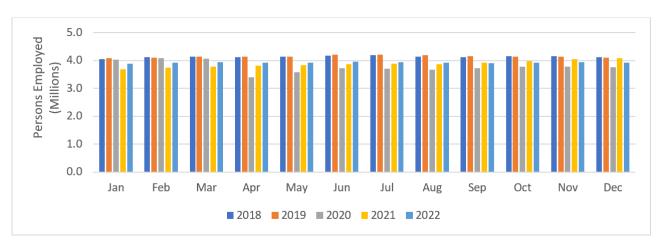
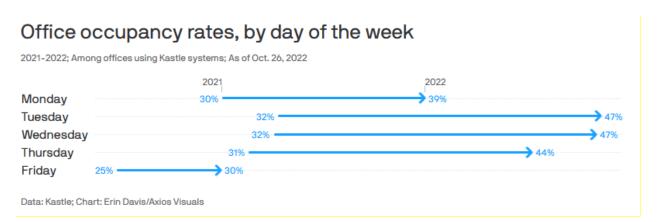


Figure 3: Regional Employment by Month

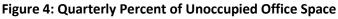
*Source: Illinois Department of Economic Security. Includes employees covered under the State's Unemployment Insurance Act. Government workers are not included.* 

In 2022, hybrid/remote work patterns hindered growth in passengers. Badge swipe data indicated less than half of pre-pandemic office attendance in 2022. Tuesday through Thursday were the busiest commuting days.



Unoccupied office space downtown ended 2022 at 21.5%, which was an increase of 1.8% compared to the end of 2021. Suburban unoccupied office space ended 2022 at 25.2%, which was a decrease of 1.2% compared to the end of 2021.





#### Source: CB Richard Ellis

#### **Debt Administration**

Metra has no debt. The RTA Act, as amended by the Illinois legislature in January 2008, authorizes Metra to issue up to \$1.0 billion in bonds for capital projects.

#### **Contacting Metra's Financial Management**

This report is designed to provide the public with an overview of Metra's finances and to show Metra's accountability for the money it receives. If you have questions about this report or need additional information, contact the Office of the Controller at 547 W. Jackson, Chicago, IL 60661, or www.metra.com.

(doing business as Metra)

# STATEMENT OF NET POSITION AS OF DECEMBER 31, 2022

#### ASSETS

CURRENT ASSETS:	
Cash, cash equivalents, and short term investments:	
Cash and cash equivalents	\$ 66,449,108
Short-term investments	203,414,900
Total cash, cash equivalents, and short term investments	269,864,008
Accounts receivable:	
Grant projects	71,588,145
Financial assistance—RTA	121,469,871
Lease receivable	638,130
Other accounts receivable	17,058,592
Accrued accounts receivable	6,661,992
Total accounts receivable	217,416,730
Materials and supplies	28,960,670
Prepaid expense	8,938,211
Total current assets	525,179,619
LONG-TERM ASSETS:	
Long-term investments	22,504,250
Lease receivable	17,827,188
Right of use lease asset—net	9,548,085
Capital assets:	
Capital projects in progress	239,548,965
Land Rolling stock	156,238,308 2,932,238,998
Roadways and passenger stations	4,589,620,494
Support equipment and infrastructure	1,025,325,439
Less accumulated depreciation	(5,642,462,994)
Total capital assets—net	3,300,509,210
Total long-term assets	3,350,388,733
TOTAL ASSETS	\$ 3,875,568,352
	- 3,873,505,552
DEFERRED OUTFLOW OF RESOURCES	
PENSION RELATED	\$ 41,640,421
OPEB RELATED	9,599,908
TOTAL DEFERRED OUTFLOW OF RESOURCES	<u>\$    51,240,329</u>
	(Continued)

(doing business as Metra)

#### **STATEMENT OF NET POSITION** AS OF DECEMBER 31, 2022

	2022
LIABILITIES	
CURRENT LIABILITIES: Accounts payable Accrued expenses Accrued wages and benefits payable Accrued claims—current Accrued post-retiree health benefits (OPEB)—current Unearned revenue Lease payable-current	\$ 1,546,463 115,667,815 34,005,761 19,318,640 1,109,489 9,679,196 1,208,534
Total current liabilities	182,535,898
LONG-TERM LIABILITIES: Accrued claims Lease payable Net pension liability Accrued post-retiree health benefits (OPEB) Total long-term liabilities	52,123,665 8,601,628 44,697,499 41,339,514 146,762,306
TOTAL LIABILITIES	\$ 329,298,204
DEFERRED INFLOW OF RESOURCES	
LEASE RELATED	\$ 18,384,364
PENSION RELATED	16,063,086
OPEB RELATED	22,186,415
TOTAL DEFERRED INFLOW OF RESOURCES	\$ 56,633,865
NET POSITION	
NET INVESTMENT IN CAPITAL ASSETS	\$3,271,792,427
UNRESTRICTED NET ASSETS	269,084,185
TOTAL NET POSITION	\$3,540,876,612
See accompanying notes to basic financnial statements.	(Concluded)

(doing business as Metra)

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION FOR THE YEAR ENDED DECEMBER 31, 2022

OPERATING REVENUE:	
Passenger revenue Other	\$ 112,879,478 60,210,575
Total operating revenue	173,090,053
OPERATING EXPENSES:	
Transportation	248,776,286
Fuel and motive power	63,077,409
Engineering	188,029,384
Mechanical	193,602,113
Administration	93,762,072
Claims and insurance	42,196,863
Downtown stations	15,103,118
Total operating expenses before depreciation and amortization	844,547,245
Depreciation	226,442,297
Amortization expense—leases	1,418,654
Total operating expenses	1,072,408,196
OPERATING LOSS	(899,318,143)
NONOPERATING REVENUE:	
Federal Operating—Covid Relief Funding	137,729,207
TSA Operating Assistance	344,431
RTA Financial Assistance	535,433,093
Total nonoperating revenue	673,506,731
CAPITAL CONTRIBUTIONS	264,905,469
CHANGE IN NET POSITION	39,094,057
NET POSITION AT BEGINNING OF YEAR	3,501,782,555
NET POSITION AT END OF YEAR	\$3,540,876,612

See accompanying notes to basic financnial statements.

(Public Entities, doing business as Metra)

#### STATEMENT OF CASH FLOWS FOR THE YEAR ENDED DECEMBER 31, 2022

CASH FLOWS FROM OPERATING ACTIVITIES: Cash received from fares Cash received from other operating revenue items Cash paid to and on behalf of employees for services Cash paid for claims Cash paid to contractual service providers and suppliers	\$ 122,743,682 36,768,654 (567,852,868) (37,111,689) (265,783,753)
Net cash used in operating activities	(711,235,974)
CASH FLOWS FROM NONCAPITAL AND RELATED FINANCING ACTIVITIES: Cash received from RTA sales tax and other local noncapital assistance Cash received from noncapital state assistance Cash received from noncapital federal assistance	529,243,080 3,668 137,574,400
Net cash provided by noncapital and related financing activities	666,821,148
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES: Cash received from capital grants Cash paid to acquire and construct capital assets Net cash provided by capital and related financing activities	265,401,039 (235,056,162) 30,344,877
Net cash provided by capital and related mancing activities	
CASH FLOWS FROM INVESTING ACTIVITIES: Cash received from the sale of investment securities Cash paid for the purchase of investment securities	808,270,258 (774,766,072)
Net cash provided by investing activities	33,504,186
NET INCREASE IN CASH AND CASH EQUIVALENTS	19,434,237
CASH AND CASH EQUIVALENTS—Beginning of year	47,014,871
CASH AND CASH EQUIVALENTS—End of year	\$ 66,449,108

(Continued)

(doing business as Metra)

#### STATEMENT OF CASH FLOWS FOR THE YEAR ENDED DECEMBER 31, 2022

RECONCILIATION OF OPERATING LOSS TO NET CASH USED IN OPERATING ACTIVITIES: Operating loss	<u>\$(899,318,143)</u>
Adjustments to reconcile operating loss to net cash used in	
operating activities: Depreciation	226,442,297
Amortized expense—leases	1,418,654
(Increase) decrease in assets and deferred outflows:	1,410,004
Accounts receivable	(26,357,167)
Materials and supplies	(1,371,209)
Prepaid expense	2,210,079
Deferred outflow of resources	17,119,389
Increase (decrease) in liabilities and deferred inflows:	1,111,000
Accounts payable	(7,764,089)
Accrued wages and benefits payable	(18,337,131)
Claims reserves	(4,191,826)
Net pension liability	(18,033,430)
Accrued post-retiree health benefits (OPEB)	(19,181,777)
Deferred inflow of resources	41,733,294
Unearned revenue	(5,604,915)
Total adjustments	188,082,169
NET CASH USED IN OPERATING ACTIVITIES	\$(711,235,974)
NONCASH CAPITAL FINANCING ACTIVITIES—Purchases of capital assets in accounts payable at year-end	<u>\$ 28,716,783</u>
See accompanying notes to basic financnial statements.	(Concluded)

#### NOTES TO FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2022

#### 1. ORGANIZATION

The Commuter Rail Division (CRD) of the Regional Transportation Authority (RTA) and the Northeast Illinois Regional Commuter Railroad Corporation (NIRCRC) were established in 1984 by the Regional Transportation Authority Act (the RTA Act) to operate commuter rail service in the six-county region of Northeast Illinois. The CRD and NIRCRC are governed by the Commuter Rail Board (CRB) and collectively do business using the trademark name of "Metra." The CRB is responsible for establishing policy for the day-to-day operations, capital investments, finances, fare levels, and service and facilities planning for Metra.

Metra operates and manages the Rock Island, Milwaukee Road, Metra Electric, Heritage Corridor, North Central Service, and Southwest Service commuter lines. Metra also contracts for commuter rail service on other lines through purchase of service agreements (PSA's) executed with the Union Pacific Railroad (UP) and the BNSF Railway (BNSF). Employees of these railroads operate Metra owned trains and represent as Metra employees. Metra has a limited PSA with Northern Indiana Commuter Transportation District (NICTD). Employees of NICTD operate NICTD owned trains representing as NICTD employees.

Metra also has trackage rights agreements with NICTD, Amtrak, CSX Corporation, Canadian Pacific Railway, Chicago Rail Link, Union Pacific Railroad, Norfolk Southern Railway, Wisconsin and Southern Railroad, Wisconsin Central Ltd. (Canadian National), and Iowa Interstate Railroad.

The RTA Act provides for funding of public transportation in the six county region of Northeast Illinois. The RTA Act requires that at least 50% of system wide operating costs, excluding depreciation and amortization and certain other items, are financed through passenger fares and other revenues. In November of 2021, the State of Illinois legislature approved an amendment to the RTA Act suspending financial consequences if the required 50% of system wide adjusted operating costs are not financed through passenger fares and other revenue. The RTA serves as the oversight, funding and regional planning agency for the bus and rail services provided by Metra, Chicago Transit Authority (CTA), and the Suburban Bus Division (Pace). The RTA distributes funding for public transportation in the six county area and establishes funding marks and recovery ratios for each service board on a budgetary basis. **Reporting Entity**—As defined by Governmental Accounting Standards Board (GASB) Statement No. 14, *The Financial Reporting Entity*, and GASB Statement No. 39, *Determining Whether Certain Organizations Are Component Units*—An Amendment of GASB Statement No. 14, the financial reporting entity consists of the primary government, as well as its component units, which are legally separate organizations for which the elected officials of the primary government are financially accountable. Financial accountability is defined as:

- Appointment of a voting majority of the component unit's board, and either (a) the ability to impose will by the primary government, or (b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government; or
- Fiscal dependency on the primary government.

The RTA Board does not control the selection of any members of the Metra Board. Members of the Metra Board cannot serve on the RTA Board. The Metra Board approves the level of service, passenger fares, and operating policies and is accountable for fiscal matters, including ownership of assets, relationships with federal and state transportation funding agencies that provide financial assistance, and the preparation of operating budgets. The Metra Board is also responsible for the purchasing services and approving contracts relating to its operations.

Based on these factors and applying the criteria used to determine financial accountability, strictly for technical financial reporting purposes, management does not consider Metra to be a component unit of the RTA.

As described above, Metra has contracts with certain rail carriers. Except for deficit funding and "in kind assistance" specifically defined in these agreements, Metra is not financially accountable for these carriers, and they are not considered to be a part of the Metra financial reporting entity.

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

**Basis of Accounting**—The accompanying financial statements of Metra are maintained in accordance with U.S. generally accepted accounting principles (U.S. GAAP) applicable to governmental entities. The accounts of Metra are organized as an enterprise fund type and are used to account for Metra's activities similar to a private business enterprise on the accrual basis of accounting. Therefore, revenue is recognized when earned, and expenses are recorded at the time liabilities are incurred.

Nonexchange transactions, in which Metra receives value without directly giving equal value in return, include grants from federal, state, and local governments. On an accrual basis, revenue from grants is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when resources are required to be used or the fiscal year when use is first permitted, and expense requirements, in which the resources are provided to Metra on a reimbursement basis.

**Use of Estimates**—The preparation of the financial statements in conformity with U.S. GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates. Significant items subject to such estimates and assumptions include the useful life of capital assets, allowances for doubtful accounts, reserves for employee benefit obligations, and other contingencies.

**Cash and Cash Equivalents**—For purposes of the statement of cash flows, Metra considers all highly liquid investments with a maturity at the time of purchase of three months or less to be cash equivalents.

**Investments**—Metra categorizes its fair value measurements within the fair value hierarchy established by U.S. GAAP. The hierarchy is based on valuation inputs used to measure the fair value asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

The investments that Metra may purchase are limited by the State of Illinois Public Investments Act, 30 ILCS 235, to the following: (1) securities that are fully guaranteed by the U.S. government as to principal and interest; (2) certain U.S. government agency securities; (3) certificates of deposit or time deposits of banks and savings and loan associations, which are insured by a Federal corporation; (4) short-term discount obligations of the Federal National Mortgage Association; (5) certain short-term obligations of corporations (commercial paper) rated in the highest classifications by at least two of the major rating services; (6) fully collateralized repurchase agreements; (7) the State Treasurer's Illinois Funds; and (8) money market mutual funds and certain other instruments.

The Illinois Funds is an external investment pool administered by the State Treasurer. The fair value of Metra's share in the fund is the same as the value in the pool shares. Although not subject to direct oversight, the Illinois Funds is administered in accordance with the provisions of the Illinois Public Investment Act, 30 ILCS 235.

Accounts Receivable and Accrued Receivables—This group represents known receivable amounts due to Metra. Accounts Receivable represent amounts due to Metra for which an invoice has been created. Accrued Receivables represent amounts due to Metra for which an invoice has not been generated. This category includes reimbursements due from grant projects, financial assistance from RTA, and other receivables. Grant projects reimbursements receivable represent capital project receipts not yet collected for both completed and in progress projects from the Federal Transit Administration, Regional Transportation Authority, Illinois Department of Transportation, and other government agencies. Financial assistance from RTA represents sales tax and public transportation funds due Metra. All receivables are recorded on an accrual method when the amounts are due to Metra.

Materials and Supplies—Materials and supplies are recorded at average cost.

**Capital Assets**—Capital assets are recorded at cost, less accumulated depreciation. The cost of maintenance and repairs is charged to operations as incurred. Metra capitalizes assets, which have a useful life of more than one year, a unit or group cost of more than \$5,000, are purchased with grant funding and are not intentionally acquired for resale. Depreciation is calculated by class of assets using the straight-line method over the estimated useful lives of the respective assets, as follows:

#### Years

Rolling stock, roadways, infrastructures, and passenger stations	10–35
Support equipment (including furniture, fixtures, and office equipment)	3–10

**Leases** – Metra is both the lessee and lessor in several contracts. As a lessee, Metra recognizes a lease liability and a right to use lease asset, and as a lessor, Metra recognizes a lease receivable and a defered inflow of resources. Right of use leased facilities, equipment, and storage spaces are amortized in a systematic and rational manner over the lease term.

Accounts Payable—Accounts Payable represents invoices Metra has received but not yet paid.

Accrued Expenses—Accrued expenses include the value of goods and/or services that have been received by Metra, but no invoice has been received.

Accrued Wages and Benefits Payable—Accrued wages and benefits payable include accruals for payroll, salary related employer obligations, and liabilities for compensated absences. All employees receive compensation for vacations, holidays, illness, and certain other qualifying absences. The number of days compensated for the various categories of absence is based generally on length of service. Sick leave is accrued as the benefits are earned, but only to the extent it is probable that Metra will compensate the employee through cash payments conditioned on the employee's termination or retirement. Compensation for holidays and other qualifying absences is not accrued in the accompanying financial statements because the rights to such compensation amounts do not accumulate.

Metra accounts for compensated absences under GASB Statement No. 16, *Accounting for Compensated Absences*, whereby the applicable salary-related employer obligations are accrued in addition to the compensated absences liability. The amount is recorded as a portion of accrued wages and benefits payable on the statement of net position.

**Claims Liabilities**—Metra provides for retained risk programs for public liability, property damage, and Federal Employers Liability Act (FELA) claims. In 1993, the RTA, as authorized under the Joint Self-Insurance Fund, obtained liability insurance as part of the retained risk programs currently maintained by Metra. Claims are recorded in the year of occurrence (see Note 6). Metra directly administers the public liability, property damage, and FELA programs.

**Pensions**—Metra is a participant in the RTA Pension Plan (RTAPP), a cost-sharing multiple employer defined benefit pension plan. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the RTAPP and additions to/deductions from RTAPP's fiduciary net position have been determined on the same basis as they are reported by RTAPP. Metra accounts for pension liabilities under GASB Statement No. 68, *Accounting and Financial Reporting for Pensions—An Amendment of GASB Statement No. 27*, whereby benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Post-Employment Benefits Other Than Pensions (OPEB)**—Metra maintains a Retiree Healthcare Program, a single employer defined benefit OPEB plan that provides healthcare benefits to eligible retired non-contract employees, executive and senior management employees, board members, and contract police officers. The OPEB plan is administered by Metra. Metra records OPEB liability for the retiree health plan in accordance with GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. An actuarial valuation is done annually and the OPEB liability is adjusted at year end to reflect the liability reported in the valuation.

**Net Position**—Net position is displayed in two components, as follows.

• **Net Investment in Capital Assets** consists of all federal, state, and local grant funded capital assets, right of use assets, net of accumulated depreciation and amortization, less the outstanding balances of any bonds, notes, accounts payable related to capital acquisitions, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Metra has no restricted net assets.

• **Unrestricted** consists of the remaining components of net position that do not meet the definition of "net investment in capital assets."

**Classification of Revenue**—Metra has classified its revenue as either operating or nonoperating, as well as capital contributions. Operating revenue includes activities that have the characteristics of exchange transactions, including passenger revenue and other non-passenger operating revenue. Nonpassenger operating revenue includes joint facility revenue, interest income, lease and rental income, advertising income, and other miscellaneous nonfare generated income. Nonoperating revenue includes activities that have the characteristics of nonexchange transactions, such as sales tax subsidies, and certain federal grants for operating assistance. Capital contributions also have characteristics of nonexchange transactions and include federal, state, and local grants to fund capital activities.

**Passenger Revenues**—Metra sells full and reduced fare, one-way, 10 ride, monthly, weekend, and special event tickets through various distribution channels, including train stations, on train personnel, Ventra mobile application, vending machines, and group sales. Sales of one-way tickets, tickets sold by on-train personnel, and weekend tickets are recorded as revenue when the tickets are sold. Passenger revenues for monthly tickets are recorded in the month for the ticket is valid. Revenue for tickets sold through Ventra mobile application are recognized when activated by passengers, including ten ride tickets where each ride is monitored. Unused rides are considered unearned revenue. This methodology is applied to record unearned revenue for tickets sold through other channels.

**Nonoperating Revenue**—Metra's nonoperating revenue includes federal, state, and local grant reimbursements, sales tax revenue, and other operating assistance distributed through appropriations from the RTA. Metra's statutory share of RTA sales tax proceeds was approximately \$535.4 million for the year ended December 31, 2022, Metra requisitioned \$128.3 million of ARPA Act funding and \$8.9 million of CRRSAA from the FTA in 2022. Other federal and local operating assistance totaled \$0.8 million in 2022.

**Capital Contributions**—Metra's capital contributions include federal, state, and local grant reimbursements for capital activities. For the year ended December 31, 2022, federal funding from the FTA was \$143.5 million, RTA capital funding was \$115.9 million and all other funding was \$5.5 million. Separately, in 2022 Metra received an advance of \$6.2 million in innovation, coordination, and enhancement (ICE) funding from the RTA.

#### New Accounting Pronouncements-

#### Effective this year

GASB Statement No. 87, *Leases*, was issued in June 2017. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities.

Metra adopted this Statement for the year ended December 31, 2022. As a result, all the requirements under GASB Statement No. 87 have been evaluated and the lease assets and liabilities were recognized and measured at the beginning of the year, which was January 1, 2022.

The following schedule summarizes the net effect of adopting GASB Statement No. 87 in the consolidated statement of net position *(in millions):* 

	Balance as of January 1, 2022
Lease receivable	\$ 11.1
Right of use assets	11.0
Accumulated amortization	
Lease liability	11.0
Deferred inflows from leases	11.1

In May 2019, GASB issued Statement No. 91, Conduit Debt Obligations ("GASB 91"). Conduit debt obligations are debt instruments issued by state and local governments to provide financing for a third party, which is primarily liable for repaying the debt instrument. GASB 91 updates Interpretation No. 2, "Disclosure of Conduit Debt Obligations," which allowed for variations with the option for government issuers to either recognize conduit debt obligations as their own debt or to disclose them. GASB 91 addresses variation in practice by clarifying exactly what a conduit debt obligation is and eliminating the option for government issuers to recognize conduit debt obligations, thereby providing a single method of reporting. Metra has determined this statement is not applicable and has no impact on its basic financial statements or disclosures.

In March 2020, the GASB issued Statement No. 93, Replacement of Interbank Offered Rates (GASB 93). This Statement establishes accounting and financial reporting requirements related to the replacement of interbank offered rates and hedging derivative instruments and leases. It also identifies appropriate benchmark interest rates for hedging derivative instruments. Metra has determined this statement is not applicable and has no impact on its basic financial statements or disclosures.

In June 2020, the GASB issue Statement No. 97, Certain Component Unit Criteria and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a Supersession of GASB Statement No. 32 (GASB 97). The Statement's primary objectives are to increase consistency and comparability related to the reporting of fiduciary component units and circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board would typically perform; mitigate costs associated with the reporting of certain defined benefit contribution pension plans, OPEB plans, and other employee benefit plans as fiduciary component units in fiduciary fund financial statements; and enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code Section 457 deferred compensation plans that meet the definition of a pension plan and for benefits provided through those plans. Metra has determined this statement is not applicable and has no impact on its basic financial statements or disclosures.

GASB has issued the following pronouncements that may affect the future financial position, results of operations, cash flows, or financial presentation of Metra upon implementation. Management has not yet evaluated the effect of implementation of these standards.

GASB Statement No.	GASB Accounting Standard	Metra Required Year of Adoption
94	Public-Private and Public-Public Partnerships and Availability	2023
	Payment Arrangements	
96	Subscription-based Information Technology Arrangements	2023
99	Omnibus 2022	2023
100	Accounting Changes and Error Corrections—an amendment of GASB	
	Statement No. 62	2024
101	Compensated Absences	2024

#### 3. CASH, CASH EQUIVALENTS, AND INVESTMENTS

**Cash, Cash Equivalents, and Investments**—Cash, cash equivalents, and investments are reported in the statement of net position as of December 31, 2022, as follows.

Bank deposits, working cash, certificates of deposit,	
and cash equivalents	\$ 66,449,108
Short-term Investments	203,414,900
Total cash, cash equivalents, and investments	\$269,864,008
Long-term investments	\$ 22,504,250

Metra initially deposits cash in accounts maintained in Federal Deposit Insurance Corporation (FDIC) insured banks located in Illinois and earns interest as provided under Federal Reserve Bank regulations. Funds may be invested in registered time deposits and other interest-bearing accounts in FDIC-insured institutions. Funds can also be invested in U.S. government obligations, commercial paper, collateralized repurchase agreements arranged through various banks and brokerage firms, and other investments as permitted by Metra's investment policy.

**Custodial Credit Risk—Deposits**—Custodial credit risk, as it relates to deposits, is the risk that in the event of a financial institution failure, Metra's deposits may not be returned. Metra's investment policy requires deposits in excess of FDIC coverage be collateralized with securities or financial instruments permitted by the Public Funds Investment Act with maturities not exceeding five years. Metra's bank balances were \$5,811,830 at December 31, 2022, and was covered by FDIC insurance or by collateral held by third party at December 31, 2022.

**Custodial Credit Risk—Investments**—Custodial credit risk, as it relates to investments, is the risk that, in the event of the failure of the counterparty, Metra will not be able to recover the value of its investments or collateral securities that are in the possession of a third party. Metra's investment policy requires that safekeeping and collateralization is in compliance with the requirements of the Public Funds Investment Act.

**Interest Rate Risk**—Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment's fair value. Metra's investment policy seeks to ascertain safety of principal and to attain a market average or better rate of return, taking into account risk, constraints, cash flow, and legal restrictions on investments. Metra routinely monitors the contents of the portfolio, the available markets, and the relative values of competing instruments to assess the effectiveness of the portfolio in meeting the safety, liquidity, rate of return, diversification, and general performance objectives, and to adjust the portfolio accordingly. The following schedule reports the fair values and maturities (using the segmented time distribution method) for Metra's investments as of December 31, 2022:

Investment Maturities (in Years)			
Less than 1	1–5	Total	
\$ 93,735,850	\$-	\$ 93,735,850	
19,679,050	22,504,250	42,183,300	
65,326,044		65,326,044	
90,000,000		90,000,000	
\$268,740,944	\$22,504,250	\$291,245,194	
	Less than 1 \$ 93,735,850 19,679,050 65,326,044 90,000,000	Less than 1         1–5           \$ 93,735,850         \$ -           19,679,050         22,504,250           65,326,044         90,000,000	

**Credit Risk**—Credit risk exists when there is a possibility the issuer or other counterparty to an investment may be unable to fulfill its obligations. Metra's investment policy is to apply the prudent-person rule, which states that investments shall be made with judgment and care, under circumstances then prevailing, which persons of prudence, discretion, and intelligence exercise in the management of their own affairs, not for speculation, but for investment, considering the probable safety of the capital as well as the probable income to be derived. Metra's investment policy limits investments in short-term obligations of corporations organized in the United States with assets exceeding \$500 million if (i) such obligations are rated at the time of purchase at one of the three highest classifications established by at least two standard rating services and which mature not later than 180 days from the date of purchase; (ii) such purchases do not exceed 10% of the corporation's outstanding obligations; and (iii) no more than one third of Metra's funds may be invested in short-term obligations.

Credit ratings for Metra's investments as described by Standard & Poor's at December 31, 2022, are as follows:

Credit Ratings of Investments Held as of December 31, 2022 (S&P) (as a Percentage of Total Fair Value for Investment Securities)				
Investment Type	Fair Value	Percent	S&P	
U.S. Treasury securities	\$ 93,735,850	32.2 %	AA+	
U.S. agencies	42,183,300	14.5	AAA, AA+	
Money market mutual funds	65,326,044	22.4	AAA	
Commercial paper	90,000,000	30.9	A1, A2, F1, F2	
Total investments at fair value	\$291,245,194	100.00 %		

**Concentration of Credit Risk**—Concentration of credit risk occurs when investments in one issuer exceed 5% of the investment portfolio (lack of diversification). Metra's investment policy is in accordance with the Illinois Public Funds Investment Act and states that commercial paper purchases should not exceed 10% of the issuing corporation's outstanding obligations.

Following are the investments by issuer that exceeded 5% or more of the total investments, and the percent of the fair value to total investments, as of December 31, 2022:

Issuer	Fair Value	Percent
U.S. agencies—Federal Home Loan Bank	\$32,895,350	14.6 %
U.S. Treasury Bill	88,804,600	39.3
Commercial paper—General Motors	15,000,000	6.6

**Fair Value Measurement of Investments**—Fair value is the amount that would be received to sell the investment in an orderly transaction between market participants at the measurement date (i.e. the exit price). Fair value measurements are determined within a framework that utilizes a three-tier hierarchy, which maximizes the use of observable inputs and minimizes the use of unobservable inputs. Investments measured and reported at fair value are classified and disclosed in one of the following categories:

Level 1—Unadjusted quoted prices in active markets for identical assets.

Level 2—Inputs other than quoted prices that are observable for the asset, either directly or indirectly.

These inputs include:

- (a) quoted prices for similar assets in active markets
- (b) quoted prices for identical or similar assets in markets that are not active

Investments by Fair Value Level	December 31, 2022	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Assets (Level 3)
Commercial paper Money market	\$ 90,000,000	\$-	\$ 90,000,000	\$ -
mutual funds	65,326,044	65,326,044		
U.S. agencies U.S. Treasury	42,183,300	22,504,250	19,679,050	
securities	93,735,850	93,735,850		
Investments measured by fair				
value level	\$291,245,194	\$181,566,144	\$109,679,050	<u>\$ -</u>

#### 4. CAPITAL ASSETS

The following schedule summarizes the capital asset activity of Metra for the year ended December 31, 2022.

	Beginning Balance	Additions	Reductions	Ending Balance
Capital assets, not being depreciated: Land Capital projects in progress	\$ 157,082,718 142,491,181	\$ 97,057,784	\$ (844,410)	\$ 156,238,308 239,548,965
Total capital assets, not being depreciated	299,573,899	97,057,784	(844,410)	395,787,273
Capital assets being depreciated: Rolling stock Roadways and passenger stations Support equipment and infrastructure	2,892,371,104 4,511,525,317 976,827,576	43,990,879 78,158,475 51,027,797	(4,122,985) (63,298) (2,529,934)	2,932,238,998 4,589,620,494 1,025,325,439
Total capital assets being depreciated	8,380,723,997	173,177,151	(6,716,217)	8,547,184,931
Less accumulated depreciation: Rolling stock Roadways and passenger stations Support equipment and infrastructure	(1,638,851,735) (3,064,798,927) (719,064,570)	(71,468,877) (109,835,697) (45,137,722)	4,120,108 63,297 	(1,706,200,504) (3,174,571,327) (761,691,163)
Total accumulated depreciation	(5,422,715,232)	(226,442,296)	6,694,534	(5,642,462,994)
Total capital assets being depreciated—net	2,958,008,765	(53,265,145)	(21,683)	2,904,721,937
Total capital assets—net	\$ 3,257,582,664	\$ 43,792,639	\$ (866,093)	\$ 3,300,509,210

In 2020, Metra entered a multi-year contract with Alstom Transportation Inc. to purchase new pushpull rail commuter cars. Per terms of the contract the base order will be 200 cars with options to purchase up to an additional 300 cars. These cars will be wheelchair accessible pursuant to the requirements of the Americans with Disabilities Act (ADA). Metra will retire the oldest cars in the fleet and replace them one by one with these new cars. This purchase includes spare parts, as well as all other activities associated with the design, manufacturing, delivery, testing, and placing into service of these vehicles, of which \$185 million is included in Construction in Progress at December 31, 2022.

#### 5. LONG-TERM LIABILITIES

Long-term liabilities activity for the year ended December 31, 2022, was as follows.

	Beginning Balance	Additions	Reductions	Ending Balance	Due within One Year
Accrued claims Net pension liability Accrued post-retiree	\$ 75,634,131 62,730,929	\$ 32,919,863 16,915,939	\$ (37,111,689) (34,949,369)	\$ 71,442,305 44,697,499	\$ 19,318,640
health benefits Lease liability	61,630,780 10,966,738	2,087,350	(21,269,127) (1,156,576)	42,449,003 9,810,162	1,109,489 1,208,534
Total	\$ 210,962,578	\$ 51,923,152	<u>\$ (94,486,761</u> )	\$ 168,398,969	\$ 21,636,663

#### 6. RETAINED RISK PROGRAMS

A liability for each retained risk is provided based upon the estimated ultimate cost of settling claims using a case-by-case review and historical perspective. Changes in the retained risk portion of injury and damage, and Federal Employers Liability Act (FELA) accounts were as follows.

Balance — December 31, 2021	\$75,634,131
2022 provision 2022 payments	32,919,863 37,111,689
Balance — December 31, 2022	\$71,442,305

#### 7. PURCHASE OF SERVICE CARRIERS' EXPENSES

The following details the revenue and expense activity of Metra's Purchase of Service Carrier Agreements (PSA) carriers, which are included in the financial statements of Metra. The in-kind expenses include expenses Metra has paid on behalf of the participating commuter rail carriers for assistance, such as fuel and insurance coverage.

	Year Ended December 31, 2022		
	Union		
	Pacific	BNSF	Total
Operating revenues:			
Passenger revenue	\$ 45,351,515	\$ 24,677,518	\$ 70,029,033
Other revenue	1,023,827	491,356	1,515,183
Total operating revenues	46,375,342	25,168,874	71,544,216
Operating expenses:			
Carrier-level expenses paid by carrier:			
Transportation	74,080,514	27,539,434	101,619,948
Engineering	63,227,383	6,056,386	69,283,769
Mechanical	62,799,426	29,701,446	92,500,872
Administration	6,775,701	269,642	7,045,343
Total carrier-level expenses	206,883,024	63,566,908	270,449,932
Deficit (excess) funding	(160,507,682)	(38,398,034)	(198,905,716)
Centralized expenses paid by Metra:			
Diesel fuel	25,042,849	12,774,379	37,817,228
Claims and insurance	15,883,119	3,606,364	19,489,483
Downtown stations	1,017,398	6,057,175	7,074,573
Total in-kind expenses	41,943,366	22,437,918	64,381,284
Total operating expenses	248,826,390	86,004,826	334,831,216
Purchase of service carriers' operating loss	<u>\$ (202,451,048)</u>	<u>\$ (60,835,952)</u>	<u>\$ (263,287,000)</u>

#### 8. LEASES

On January 1, 2022, Metra implemented GASB statement No. 87, Leases. This change in accounting principle requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. Under this statement, a lessee is required to recognize lease liability and an intangible right of use lease assets, and a lessor is required to recognize a lease receivable and a deferred inflow of resources.

**As Lessor**—Metra leases space in its 547 building and locations throughout the Milwaukee, Metra Electric, Rock Island, and Southwest Service districts, which are managed by the Real Estate department. These leases have terms between 1 and 89 years with payments required monthly, quarterly, semi-annually, and annually. In addition to these payments, Metra also received variable payments for common area maintenance associated with the spaces of \$6.5 thousand, as of December 31, 2022, that are not included in the measurement of lease receivable. Metra records lease receivables and deferred inflows of resources based on the present value of the expected payments over the lease term. The expected payments are discounted using the an estimated incremental borrowing rate. The incremental borrowing rate is simply an estimate of the rate charged for borrowing the lease payment amounts during the lease term.

The total amount of inflows of resources recognized for the year ended December 31, 2022, were as follows:

	Inflows
Lease revenue	\$833,212
Interest income	357,285
Other variable	6,542

As Lessee—Metra leases facilities, equipment, and storage spaces from others. These leases have terms between 5 years and 40 years. Metra records a right-of-use lease asset and lease liability based on the present value of the expected payments over the lease term. The expected payments are discounted using an estimated incremental borrowing rate. The incremental borrowing rate is simply an estimate of the rate charged for borrowing the lease payment amounts during the lease term.

As of December 31, 2022, the total amount of right of use lease asset by major class, and the related accumulated amortization, disclosed separately from other capital assets is as follows:

(in thousands)	Beginning Balance	Additions	Reductions	Ending Balance
Lease assets being amortized: Lease—real estate Lease—equipment (license) Lease—storage	\$  9,830	\$ -	\$ -	\$  9,830
Total leased assets being amortized	10,966			10,966
Lease accumulated amortization: Lease—real estate Lease—equipment (license) Lease—storage		(1,254) (132) <u>(32</u> )		(1,254) (132) <u>(32</u> )
Total leased assets being amortized		(1,418)		(1,418)
Total, net of accumulated amortization	\$10,966	<u> </u>	<u> </u>	<u>\$ 9,548</u>

The real estate right of use assets above are leased from various lessors in Chicago, Arlington Heights, Homewood and Hayford, IL.

As of December 31, 2022, the principal and interest requirements to maturity for the lease liability are as follows:

(in thousands)	Principal	Interest	Total
2023 2024 2025 2026 2027 2028–2032 2033–2037 2038–2042	\$1,209 1,299 1,364 1,368 580 1,309 1,197 1,484	\$ 332 288 240 190 155 581 380 140	\$ 1,541 1,587 1,604 1,558 735 1,890 1,577 1,624
Total	\$9,810	\$2,306	\$12,115

#### 9. COMMITMENTS

**Grants**—On December 31, 2022, Metra had \$421,948,411 in contractual commitments to be funded through grant funding; this amount has not been spent.

**Chicago Region Environmental and Transportation Efficiency Program (CREATE)**—The CREATE program is a public-private partnership between the rail industry and all levels of government to increase and improve efficiency, capacity, and safety within Chicago's railroad network. In 2019, Metra has partnered with U.S. Department of Transportation, the State of Illinois, City of Chicago, Amtrak, and national freight railroads through CREATE and committed \$23 million. In 2022, Metra spent \$4.4 million for the CREATE capital project.

**Chicago Union Station (CUS)**—Metra entered a project with Amtrak in 2019 to address the capacity limitations at CUS during peak travel times. Metra has committed to contribute \$3.0 million in capital contributions and \$10.0 million for station and rail infrastructure operations under this project.

### **10. DEFERRED COMPENSATION PLANS**

Metra offers its employees a deferred compensation plan established in accordance with Internal Revenue Code Section 457. The plan, available to all qualified full-time Metra employees, permits deferral of a portion of compensation until future years. The deferred amount is not available to employees, other than participant loans, until termination, retirement, death, or unforeseeable emergency.

All assets of the deferred compensation plan are held in a separate trust in accordance with Section 1448 of the Small Business Jobs Protection Act of 1996. As a result, such amounts are not subject to the claims of Metra's general creditors, and deferred compensation plan assets are not presented on Metra's statement of net position as of December 31, 2022. Employee contributions were \$2.2 million for the year ended December 31, 2022.

Metra also offers its employees a defined contribution plan in accordance with Internal Revenue Code Section 401(k). The plan, available to all qualified full-time Metra employees, permits the income tax deferral of a portion of compensation until future years. The amount deferred is generally not available to employees, other than through participant loans, until termination, retirement, or death. Athird-party trustee forwards the participants' contributions to the investment companies selected by the individual participant. Employee contributions were \$9.0 million for the year ended December 31, 2022.

Metra is required to contribute to various defined contribution plans in accordance with union agreements. Employer contributions to the 401(k) plan were \$3.3 million for the year ended December 31, 2022. These defined contribution plans and assets are administered and controlled directly by the unions and Metra does not have any financial or administrative involvement.

### 11. THE REGIONAL TRANSPORTATION AUTHORITY PENSION PLAN

The Regional Transportation Authority Pension Plan (the "Plan") is a governmental cost sharing multiple employer defined benefit pension plan. The Plan covers substantially all salaried employees of the RTA and its Commuter Rail and Suburban Bus Divisions (Metra and Pace, respectively), who are not otherwise covered by a union pension plan. The responsibilities for administering the Plan are divided among a Board of Trustees, a Retirement Committee, a Plan Administrator, and the RTA Board of Directors (RTA Board). The Plan issues a separate financial report that includes financial statements and required supplementary information. More information regarding the elements of the Plan's basic financial statements can be obtained by writing to Metra, Office of the Controller, 547 West Jackson Blvd, Chicago, IL 60661 to request a copy of the financial report.

Employees are eligible for participation on the first day of the month that coincides with or follows their date of employment. Participants are entitled to annual pension benefits upon normal retirement at age 65, generally a percentage of the average annual compensation in the highest three years of service, whether consecutive or not, multiplied by the number of years of credited service.

**Pension Benefits**—The Plan provides that, upon retirement, benefits will be reduced by a defined percentage for participants who received credit for prior service with an eligible employer. The Plan permits early retirement with reduced benefits at age 55 after completing 10 years of credited service.

As a result of the August 1, 1999, amendment to the Plan, participants may receive their full vested benefits if they are at least 55 years of age and their combined age at retirement and credited years of service equals eighty-five or higher (known as Rule of Eighty-Five Early Retirement). The Plan provides for benefit payments to beneficiaries subject to the election of the participant. In addition, the lump sum payment form is no longer an optional form of payment for participants that have not earned credited service prior to January 1, 2011. This change did not affect the valuation results. An employee is eligible for a disability pension if he or she becomes disabled after the completion of ten years of credited service and is no longer receiving long-term disability benefits under a separate RTA benefit plan, or after reaching age 65, whichever is later.

**Contributions**—The Plan is funded solely by employer contributions, which are actuarially determined under the entry age normal method. The pension plan document defines the employers' funding policy as contributions at least equal to an amount determined advisable by the Plan's actuary to maintain the Plan on a sound actuarial basis. For determining contributions, the Plan uses an asset smoothing method which smooths asset gains and losses over a five-year period. The minimum contribution is the sum of the normal cost and the 30-year amortization of the unfunded liability. If participants terminate continuous service before rendering five years (ten years prior to January 1, 1987) of credited service, they forfeit the right to receive the portion of their accumulated benefits attributable to employer contributions. All forfeitures are applied to reduce the amount of contributions otherwise payable by the employer. Metra's pension contribution for 2022 was \$14.4 million.

**Net Pension Liability**—For Metra's fiscal year ended December 31, 2022, measurement as of the reporting date is based on fair value of assets as of December 31, 2021, and the total pension liability is based on an actuarial valuation performed as of January 1, 2021, with liabilities rolled forward to the measurement date of December 31, 2021. Metra's proportionate share of net pension liability was \$44.7 million as of December 31, 2022.

Metra's proportion of the collective net pension liability is consistent with the manner in which contributions to the pension plan were determined. Shown below presents the actual fiscal year contributions made by Metra and used within the proportionate share calculation and the respective proportionate allocation percentage. For Metra's fiscal year ended December 31, 2022, for purposes of allocating the beginning net pension liability for 2022, the Plan utilized contributions reported during fiscal year 2021.

	20	2022		
	Actuarially	Metra		
	Determined	Proportionate		
	Contribution	Share		
Metra	\$13,106,467	55.10 %		

**Pension Expense**—The annual pension expense recognized represents the changes in net pension liability, deferred outflow, and deferred inflow plus the employer contributions. Metra's total pension expense for 2022 was \$16.9 million.

**Deferred Outflow and Inflow**—In 2022, deferred outflow and inflow of resources can arise from differences between expected and actual experiences, changes in assumptions, differences between projected and actual earnings, changes in the employer's proportion and the difference between the employer's contributions and the employer's proportionate share of contributions as well as contributions made subsequent to the measurement date. The difference between projected and

actual earnings on investments is recognized over a period of five years. The net effect of changes in assumptions and the change in the employer proportionate share of contributions are amortized over the average of the expected remaining service lives of all employees. For 2021, this average is 4.6817 years. Contributions made during fiscal year 2022, subsequent to the measurement date of December 31, 2021, totaled \$14.4 million. The table below summarizes Metra's proportionate share of the deferred outflow and deferred inflow of resources that are to be recognized in future pension expense as of December 31, 2022.

2022	Net Deferred Outflow/(Inflow) of Resources
Contributions made subsequent to measurement date	\$ 14,441,455
Changes in assumption	27,198,966
Net difference between expected and actual economic	
experience	(15,168,450)
Differences between projected and actual investment	
earnings	(11,410)
Change in employer proportionate share	(883,226)
Total	\$ 25,577,335

The \$14.4 million reported as deferred outflow of resources related to pension resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2023.

Other amounts reported as deferred outflows and deferred inflows of resources will be recognized as pension expenses in the following periods.

## Year Ended December 31

2023	\$ 7,534,571
2024	2,925,212
2025	3,370,332
2026	(2,694,235)
Thereafter	

\$ 11,135,880

**Assumptions**—The total pension liability for the measurement date of December 31, 2021 was determined by an actuarial valuation as of January 1, 2021, using the following actuarial assumptions applied to all periods included in the measurement.

Valuation date Actuarial cost method Asset valuation method Amortization method Remaining amortization period Life expectancy assumed Rate of return Salary increases Inflation Retirement age

January 1, 2021 Entry age normal Five-year smoothed market Level dollar closed 24 Pub-2010 Employee Mortality Table 6.00% 2.85% to 8.60% including inflation 2.50% Age based table of rates that are specific to the type of eligibility condition.

The actuarial assumptions used in the January 1, 2021, valuation was based on the results on the actuarial experience study for the period January 1, 2013, to January 1, 2018.

**Discount Rate**—A single discount rate of 6.00% was used to measure the total pension liability for the 2020 measurement date. This single discount rate was based on the future expected rate of return on pension plan investments of 6.00%. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at the actuarially determined contribution rates. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate**—Regarding the sensitivity of the net pension liability to changes in the single discount rate, the following presents Metra's proportionate share of the Plan's collective net pension liability, calculated using a single discount rate of 6.00%, as well as what the proportionate share would be if it were calculated using a single discount rate that is one percent lower or one percent higher.

	Current		
	1% Decrease 5.00%	Discount Rate 6.00%	1% Increase 7.00%
Metra's proportionate share of net pension liability	\$ 74,717,594	\$ 44,697,499	\$ 19,287,657

**Long-Term Expected Rate of Return**—The assumed rate of investment return was adopted by the Plan's trustees after considering input from the Plan's investment consultant and actuary based on an experience study for the period January 1, 2013, through January 1, 2018. Additional information about the assumed rate of investment return and the experience study for the period January 1, 2013, through January 1, 2018 is included in the actuarial valuation report as of January 1, 2021.

The long-term expected rate of return on pension plan investments was determined using a building block method in which expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These real rates of return are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. For each major asset class that is included in the pension plan's target asset allocation as of December 31, 2021, these best estimates are summarized in the following table.

Asset Type and Class	Target Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equity	28.0 %	6.8 %
Developed foreign equity	16.0	7.5
Emerging markets equity	15.0	8.4
Private equity	4.0	10.0
Investment grade bonus	11.0	1.7
Long-term government bonds	3.0	1.4
TIPS	3.0	1.6
High-yield bonds	3.0	3.3
Emerging market bonds (local)	2.0	5.0
Emerging market bonds (major)	2.0	3.6
Real estate	8.0	7.4
Real assets	5.0	7.1

**Pension Plan Fiduciary Net Position**—Detailed information about the pension plan's fiduciary net position is available in the separately issued Plan's financial report.

**Changes of Benefit Terms**—No changes were made in 2022 for accrual of benefits under the RTA Pension Plan.

**Changes of Assumptions**—The amounts reported in 2022 are based on the expectation of retired life mortality RP-2014 Mortality Tables.

The pension plan issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to Metra, Office of the Controller at 547 W. Jackson Blvd, Chicago IL 60661, or www.rtachicago.org.

#### 12. POST-EMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)

**Plan Description**—The Metra Retiree Healthcare Program, a single employer defined benefit OPEB plan, provides healthcare benefits to retired non-contract employees, executive and senior management employees, board members, and contract police officers eligible for the Healthcare Reimbursement Program. The OPEB plan is administered by Metra. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

**Benefits Provided**—Metra provides the premium for Supplemental Medical Coverage for the lifetime of the retired participant. Alternatively, the participant may elect Metra to pay an amount not exceeding the premium otherwise payable toward the purchase of alternative coverage selected by the participant.

**Employees Covered by Benefit Terms**—At December 31, 2021, the following employees were covered by the benefit terms:

Active non-contract employees Active senior executive employees Active board members	606 4
Non-contract retirees with METRA sponsored insurance Non-contract retirees receiving a subsidy Contract police retirees	219 167 2
Senior executive retirees	19
Total	1,017

**Total OPEB Liability**—Metra's total OPEB liability of \$42,449,003 was measured as of December 31, 2022 and was determined by an actuarial valuation as of December 31, 2021.

Actuarial Assumptions and Other Inputs—The total OPEB liability in the December 31, 2021, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Valuation date	December 31, 2021
Measurement date	December 31, 2022
Discount rate	4.05%
Actuarial cost method	Entry age normal
Contribution policy	Benefits are financed on a pay-as-you go basis
Inflation rate	2.50%
Wage inflation	2.85%
Salary increases	Based on the January 1, 2022, actuarial valuation of the RTA Pension Plan. Salary increases depend on age and decreases ratably from 8.60% at age 20, to 6.10% at age 30, to 4.85% at age 40, to 4.35% at age 50, and to 3.60% at age 65. Salary increase includes a 2.85% wage inflation assumption.
Retirement age	Based on the January 1, 2022, actuarial valuation of the RTA Pension Plan. Separate retirement rates are developed for members who are eligible for unreduced or reduced pension plan benefits which depend on age and service at retirement.
Healthcare cost trends rates	For plan year 2023 trend rate is 5.0% for non-Medicare costs and 5.0% for Medicare cost. For plan years after 2023, trend starts at 6.25% and 7.25% for non-Medicare cost and post-Medicare costs respectively, and gradually decreases to an ultimate trend of 4.25%.
Mortality	Pre-retirement: Pub-2010 (General Employees) Employee Mortality Table. Post-retirement: Pub-2010 (General Employees) Healthy Retiree Mortality Table. Both pre-retirement and post-retirement use mortality improvement projected from 2010 using projection scale MP-2018.
Aging factors	Based on the 2013 SOA Study "Health Care Costs—From Birth to Death".
Expenses	Health administrative expenses are included in the premium rates and development of the per capita claims costs.

Because OPEB plan benefits are financed on a pay-as-you-go basis, the discount rate was based on a tax-exempt municipal bond rate index of 20-year general obligation bonds with an average AA credit rating as of the measurement date.

#### Changes in the Total OPEB Liability-

	Total OPEB Liability
Balance at December 31, 2021	\$ 61,630,780
Changes for the year: Service cost Interest on total OPEB liability Differences between expected and actual experience Changes in assumptions Benefit payments	2,759,099 1,173,282 (744,366) (21,061,072) (1,308,720)
Net changes	(19,181,777)
Balance at December 31, 2022	\$ 42,449,003

Changes in assumptions reflect a change in the discount rate from 1.84% to 4.05%.

Differences between expected and actual experience and changes in assumptions are recognized in OPEB expense using a systematic and rational method over a closed period equal to the average of the expected remaining service lives of all employees that are provided with OPEB through the OPEB plan (active employees and inactive employees) determined as of the beginning of the measurement period.

**Sensitivity of Total OPEB Liability to Changes in the Discount Rate**—The following table presents the total OPEB liability of Metra, using the current single discount rate of 4.05%, and sensitivity discount rates that are either one percentage point higher or lower.

Current Single Discount			
1% Decrease 3.05%	Rate Assumption 4.05%	1% Increase 5.05%	
\$50,472,201	\$42,449,003	\$36,240,452	

**Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates**—The following presents the total OPEB liability of Metra, as well as what Metra's total OPEB liability would be if it were calculated using healthcare cost trend rates that are either one percentage point higher or lower. The key trend rates for non-Medicare coverage are 5.0% in 2023, and 6.25% in 2024, decreasing to an ultimate trend rate of 4.25% in 2032. The key current trend rates for Medicare coverage are 5.0% in 2023, and 7.25% in 2024 decreasing to an ultimate trend rate of 4.25% in 2024 decreasing to an ultimate trend rate of 4.25% in 2036 for Medicare coverage.

Current Healthcare Cost				
1% Decrease <sup>(a)</sup>	Trend Rate Assumption	1% Increase <sup>(b)</sup>		
\$35,711,839	\$42,449,003	\$51,282,856		

<sup>(a)</sup> One percentage point decrease in healthcare trend rates for non-Medicare coverage are 5.0% in 2023, and 5.25% in 2024, decreasing to an ultimate trend rate of 3.25% in 2032. One percentage point decrease in healthcare trend rates for Medicare coverage are 5.00% in 2023, and 6.25% in 2024, decreasing to an ultimate trend rate of 3.25% in 2036.

<sup>(b)</sup> One percentage point increase in healthcare trend rates for non-Medicare coverage are 5.00% in 2023, and 7.25% in 2024, decreasing to an ultimate trend rate of 5.25% in 2032. One percentage point decrease in healthcare rates for Medicare coverage are 5.00% in 2023, and 8.25% in 2024, decreasing to an ultimate trend rate of 5.25% in 2036.

**OPEB Expense and Deferred Outflow of Resources and Deferred Inflow of Resources Related to OPEB**—For the year ended December 31, 2022, Metra recognized OPEB expense of \$2,087,350. At December 31, 2022, Metra reported deferred outflow of resources and deferred inflow of resources related to OPEB from the following sources.

2022	Deferred Outflow of Resources	Deferred Inflow of Resources
Difference between expected and actual experience Changes in assumptions	\$1,481,887 8,118,021	\$ (3,438,474) _(18,747,941)
Total	\$9,599,908	<u> \$(22,186,415)</u>

Amounts reported as deferred outflow of resources and deferred inflow of resources related to OPEB will be recognized in OPEB expense as follows.

Year Ending December 31	Net Outflows
2023 2024 2025 2026 2027	\$ (1,845,031) (1,806,583) (1,557,505) (2,159,369) (2,749,357)
Thereafter	<u>(2,468,662)</u> \$(12,586,507)
	ζ(12,300,307)

#### **13. CONTINGENCIES**

**Litigation**—Metra is a defendant in a number of legal actions. These actions have been considered in estimating and funding Metra's retained risk liability program. The total amounts claimed under these legal actions, including potential settlements, could exceed the amount of the accrued claims. In the opinion of Metra's management, the retained risk funding and Metra's limited excess indemnity insurance coverage from commercial carriers are deemed adequate to cover the ultimate liability of these legal actions, in all material respects.

**Union Pacific (UP) Litigation**—Metra and the UP have filed legal actions against each other related to the UP's obligation to provide commuter rail service. While the filings are being litigated, negotiations continue regarding the transfer of commuter services, activities, and assets that Metra currently contracts with the UP under the PSA. The outcome of the legal actions and the negotiations are currently unknown along with any potential financial impacts.

**Grants**—Metra receives money from federal, state, and local government agencies under various grants. The costs, both direct and indirect, charged to these grants are subject to audits and disallowance by the granting agency. It is the opinion of management of Metra that any disallowances or adjustments would not have a material adverse effect on the financial position of Metra.

#### **14. SUBSEQUENT EVENTS**

Metra has evaluated subsequent events through May 31, 2023, the date the financial statements are available for issuance.

Through May 31, 2023, Metra has requisitioned \$20.4 million of operating assistance under the CARES Act from the FTA; there is \$173.5 million remaining under CARES. Also, Metra requisitioned \$36.2 million of operating assistance under the ARPA from FTA; there is \$349.0 million remaining under ARPA; \$589.5 million overall.

The Metra Board of Directors approved a \$20 million contract with Rockford-based Global Display Solutions for 1,452 LCD monitors that will be installed at all 242 Metra stations, providing our customers with real-time schedule updates and train-tracking information, and improving the customer experience.

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## REQUIRED SUPPLEMENTARY INFORMATION AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2022

### COMMUTER RAIL DIVISION OF THE REGIONAL TRANSPORTATION AUTHORITY AND THE NORTHEAST ILLINOIS REGIONAL COMMUTER RAILROAD CORPORATION (doing business as Metra)

#### REQUIRED SUPPLEMENTARY INFORMATION—SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY AND RELATED RATIOS—(UNAUDITED) AS OF DECEMBER 31

	2021	2020	2019	2018	2017	2016	2015	2014
Proportion of net pension liability Proportionate share of net pension	55.10 %	55.70 %	54.70 %	54.80 %	54.30 %	53.10 %	49.90 %	47.25 %
liability Covered-employee	44,697,499	62,730,929	27,849,711	33,086,350	9,706,064	20,073,805	17,255,480	33,062,726
payroll Proportionate share of net pension liability as a percentage of its covered-employee	53,714,006	55,909,768	56,612,351	56,653,562	54,032,766	49,388,696	43,086,132	40,833,326
payroll Plan fiduciary net position as a percentage of the total pension	83.21 %	112.20 %	49.19 %	58.40 %	17.96 %	40.64 %	40.05 %	80.97 %
liability	82.22 %	74.91 %	94.66 %	81.73 %	94.32 %	67.38 %	87.70 %	73.28 %

Note: This schedule is intended to show 10 years of information. For periods prior to 2014, data is not readily available. Additional years will be included as they become available.

See accompanying independent auditor's report.

## COMMUTER RAIL DIVISION OF THE REGIONAL TRANSPORTATION AUTHORITY AND THE NORTHEAST ILLINOIS REGIONAL COMMUTER RAILROAD CORPORATION

(doing business as Metra)

#### REQUIRED SUPPLEMENTARY INFORMATION—SCHEDULE OF PENSION CONTRIBUTIONS—(UNAUDITED) AS OF DECEMBER 31

Fiscal Year	Actuarially Determined Contribution	Actual Contribution	Contribution Deficiency (Excess)	Covered Payroll	Actual Contribution as a% of Covered Payroll
2022	\$14,441,455	\$ 14,441,455	\$	\$54,647,019	26.43 %
2021	13,106,467	13,106,467	-	53,714,006	24.00
2020	9,536,326	9,536,326	-	55,909,768	17.00
2019	6,883,779	6,883,779	-	56,612,351	12.00
2018	6,352,468	6,352,468	-	56,653,562	11.00
2017	5,745,866	5,745,866	-	54,032,766	11.00
2016	5,062,642	5,062,642	-	49,388,696	10.00
2015	6,785,849	39,848,577	(33,062,728)	43,086,132	92.00
2014	6,466,096	13,357,146	(6,891,050)	40,833,326	33.00
2013	6,615,046	10,060,571	(3,445,525)	35,170,174	29.00

See accompanying independent auditor's report.

## COMMUTER RAIL DIVISION OF THE REGIONAL TRANSPORTATION AUTHORITY AND THE NORTHEAST ILLINOIS REGIONAL COMMUTER RAILROAD CORPORATION

(doing business as Metra)

### REQUIRED SUPPLEMENTARY INFORMATION—SCHEDULE OF CHANGES IN METRA'S TOTAL OPEB LIABILITY AND RELATED RATIOS—(UNAUDITED) AS OF DECEMBER 31

	2022	2021	2020	2019	2018
TOTAL OPEB LIABILITY:					
Service cost	\$ 2,759,099	\$ 2,571,409	\$ 1,939,546	\$ 1,677,711	\$ 1,700,908
Interest	1,173,282	1,138,399	1,385,959	1,608,799	1,467,760
Changes of benefits terms					
Difference between expected and actual experience	(744,366)	2,097,542	(2,284,769)	(3,680,128)	11,189
Changes of assumptions	(21,061,072)	2,097,542	5,881,950	8,204,016	(2,895,269)
Benefit payments	(1,308,720)	(1,088,221)	(1,084,688)	(1,089,067)	(1,164,025)
	<u> </u>		ŕ	<u> </u>	
Net change in total					
OPEB liability	(19,181,777)	6,736,882	5,837,998	6,721,331	(879,437)
TOTAL OPEB LIABILITY— Beginning	61,630,780	54,893,898	49,055,900	42,334,569	43,214,006
beginning	01,030,780	54,655,658	49,055,900	42,334,309	43,214,000
TOTAL OPEB LIABILITY—Ending	\$ 42,449,003	\$61,630,780	\$ 54,893,898	\$ 49,055,900	\$ 42,334,569
					1 / / / / / / / / / / /
COVERED-EMPLOYEE PAYROLL	\$ 61,152,536	\$63,022,551	\$ 55,909,768	\$ 56,612,351	\$ 56,653,562
TOTAL OPEB LIABILITY AS A					
PERCENTAGE OF COVERED-	60.44.0/	07 70 %	00.40.0/		74 72 %
EMPLOYEE PAYROLL	69.41 %	97.79 %	98.18 %	86.65 %	74.73 %

\* This schedule is intended to show 10 years of information. Since 2018 is the first year for this presentation, no other data is available. Additional years will be included as they become available.

See accompanying independent auditor's report.

## **OTHER INFORMATION**

## COMMUTER RAIL DIVISION OF THE REGIONAL TRANSPORTATION AUTHORITY AND THE NORTHEAST ILLINOIS REGIONAL COMMUTER RAILROAD CORPORATION (doing business as Metra)

### OTHER INFORMATION—SCHEDULE OF REVENUES AND EXPENSES—BUDGET TO ACTUAL (BUDGETARY BASIS)—(UNAUDITED) FOR THE YEAR ENDED DECEMBER 31, 2022

	Budget	Actual	Favorable (Unfavorable)
REVENUE:			
Passenger revenue	\$ 97,782,000	\$ 112,879,478	\$ 15,097,478
Reduced fare reimbursement	1,618,000	1,618,197	197
Total operating passenger revenue	99,400,000	114,497,675	15,097,675
Other revenue	47,000,000	58,592,378	11,592,378
Total revenue	146,400,000	173,090,053	26,690,053
OPERATING EXPENSES:			
Transportation	278,459,816	248,776,286	29,683,530
Fuel and motive power	53,771,984	63,077,408	(9,305,424)
Engineering	180,376,057	188,029,384	(7,653,327)
Mechanical	210,599,364	193,602,113	16,997,251
Administration	123,967,123	93,762,071	30,205,052
Total administration and regional services	847,174,344	787,247,262	59,927,082
Claims and insurance	32,011,412	42,196,864	(10,185,452)
Downtown stations	20,814,244	15,103,119	5,711,125
Total operating expenses	900,000,000	844,547,245	55,452,755
LOSS BEFORE DEPRECIATION, FINANCIAL ASSISTANCE, AND			A 00 4 40 007
LEASEHOLD-RELATED INTEREST INCOME AND EXPENSE	<u>\$(753,600,000</u> )	<u>\$(671,457,192)</u>	<u>\$ 82,142,807</u>
NOTE—			
Amounts excluded from the operating budget-basis			
expenses for recovery ratio calculations:			
Security expense	\$ 33,460,000	\$ 34,832,943	\$ (1,372,943)
Funded depreciation included in operating expenses	4,043,949	3,847,841	196,108
Lease of transportation facilities Bond service and fees	23,670,000	20,931,854	2,738,146
TOTAL DEDUCTIONS	\$ 61,173,949	\$ 59,612,638	\$ 1,561,311
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See accompanying independent auditor's report and notes to supplementary information.

# COMMUTER RAIL DIVISION OF THE REGIONAL TRANSPORTATION AUTHORITY AND THE NORTHEAST ILLINOIS REGIONAL **COMMUTER RAILROAD CORPORATION**

(doing business as Metra)

### **OTHER INFORMATION—BUDGETARY BASIS** SCHEDULE OF OPERATIONS—(UNAUDITED) FOR THE YEAR ENDED DECEMBER 31, 2022

	NIRCRC	Union Pacific	BNSF	Total
OPERATING REVENUE:				
Passenger revenue	\$ 42,850,445	\$ 45,351,515	\$ 24,677,518	\$ 112,879,478
Other revenue	58,089,150	364,198	139,030	58,592,378
Reduced fare reimbursement	606,242	659,629	352,326	1,618,197
Total operating revenue	101,545,837	46,375,342	25,168,874	173,090,053
OPERATING EXPENSES:				
Carrier-level expenses paid by carrier:				
Transportation	147,156,338	74,080,514	27,539,434	248,776,286
Engineering	118,745,615	63,227,383	6,056,386	188,029,384
Mechanical	101,101,241	62,799,426	29,701,446	193,602,113
Administration	86,716,728	6,775,701	269,642	93,762,071
Total carrier-level expenses	453,719,922	206,883,024	63,566,908	724,169,854
Centralized expenses paid by Metra:				
Diesel fuel	21,991,846	25,042,849	12,774,379	59,809,074
Motive electricity	3,268,334			3,268,334
Claims and insurance	22,707,381	15,883,119	3,606,364	42,196,864
Downtown stations	8,028,545	1,017,399	6,057,175	15,103,119
Total centralized expenses	55,996,106	41,943,367	22,437,918	120,377,391
Total operating expenses	509,716,028	248,826,391	86,004,826	844,547,245
OPERATING LOSS	<u>\$(408,170,191</u> )	<u>\$(202,451,049</u> )	\$(60,835,952)	\$(671,457,192)
CALCULATION OF REVENUE RECOVERY RATIO (UNAUDITED): Amounts excluded from the operating budget-basis expenses:				¢ 24,022,042
Security expense				\$ 34,832,943
Funded depreciation included in expenses Lease of transportation facilities				3,847,841 20,931,854
				20,951,854
Total exclusions				\$ 59,612,638
Amounts added to the operating budget-basis revenues CARES Act funding—fare revenue replacement CRRSA Act funding—fare revenue replacement ARP Act funding—fare revenue replacement Senior free ride allowance				\$- 8,946,518 128,287,119 1,346,794
Total additions				
				\$ 138,580,431
REVENUE RECOVERY RATIO (\$173,090,053+ \$138,580,	431)/(\$844,547,245	5–\$59,612,638)		39.7 %

See accompanying independent auditor's report and notes to supplementary information.

## COMMUTER RAIL DIVISION OF THE REGIONAL TRANSPORTATION AUTHORITY AND THE NORTHEAST ILLINOIS REGIONAL COMMUTER RAILROAD CORPORATION (doing business as Metra)

## NOTES TO SUPPLEMENTARY INFORMATION—(UNAUDITED) AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2022

### 1. BUDGET AND BUDGETARY BASIS OF ACCOUNTING

Metra is required under Section 3B.10 of the Regional Transportation Authority (RTA) Act to submit for RTA review and approval of a comprehensive annual budget ("Original Budget") to the RTA by November 15 prior to the commencement of each fiscal year. Budgets are prepared on an accrual basis of accounting consistent with U.S. generally accepted accounting principles.

The RTA allocates funding based on legislated formulas and percentages codified in the RTA Act. All annual operating appropriations lapse at fiscal year-end. Favorable variances from budget remain available to Metra and can be used for capital projects with RTA approval. The RTA monitors Metra's actual financial performance against the budget on a quarterly basis.

**Operating Budget Basis Farebox Recovery Ratio**—The operating budget basis farebox recovery ratio represents the ratio of total operating revenue to total operating expenses before depreciation and amortization. To meet its statutory requirement of a system wide farebox recovery ratio of at least 50% or more, the RTA establishes farebox recovery ratios for each of the Service Boards and the CTA. In past years, Metra's budgeted farebox recovery ratio was 52.5%. In November 2021, the Illinois legislature passed legislation which waived the requirement of actual and projected fare revenues equaling or exceeding 50% of the costs of public transit for the years 2021, 2022 and 2023. In turn, the RTA has also waived any consequences for service boards not achieving their established farebox recovery ratio. In 2022, Metra's actual farebox recovery ratio on an operating budget basis was 39.7%.

As allowed under the RTA Act, funded depreciation and amortization for both direct operations and commuter rail carriers participating through purchase of service agreements whereby the budgetary basis schedule of operations includes expenses, such as fuel and insurance coverage that Metra has incurred on behalf of the participating commuter rail carriers for such assistance, security expenses, the proceeds and related interest income and expense from the lease transactions, and certain payments with respect to transportation facilities are excluded from the calculation. Additionally, CARES Act, CRRSAA and ARPA funding requisitioned for fare revenue replacement has been authorized to be considered operating revenue for use to determine the Farebox Recovery Ratio. In 2022, Metra characterized the entire \$128.3 million requisition of ARP Act fundings and the \$8.9 million of CRRSA funding as fare revenue replacement and included as an adjustment to Operating Revenues in calculating the Farebox Revenue Recovery Ratio.